

# 2023-2024 Agreed Upon Procedures



#### The Basics

- The Agreed Upon Procedures encompasses funds private schools received from the Florida Tax Credit (FTC), the Hope Scholarship, Family Empowerment Education Opportunities (FES-EO), and Family Empowerment-Unique Abilities (FES-UA) (formerly the Gardiner & John McKay Programs). Last year the John McKay program became part of the FES-UA program and the funds are no longer distributed through the DOE. This means no reports will be required to be submitted directly to the DOE.
- The AUP Program was created by the Scholarship Funding Organizations (SFO), Step Up For Students (SUFS) and AAA Scholarship Foundation (AAA), CPAs and input from schools to meet the requirement. The procedures are reviewed and approved by Florida Association of Academic Non-Public School member groups and the Department of Education (DOE). New guidelines are developed every two years.
- The AUP is mandated by Florida Statute (1002.421(1)(q.) The procedures will guide the CPA as they complete the report on behalf of the private school.
- The CPA performing the procedures must be a currently licensed <u>Florida Certified Public Accountant</u> with a firm licensed <u>to perform attestations in the state</u> and must have both an AC & AD license number. The SFO is required to verify licenses & peer reviews prior to accepting any AUP reports.

- The purpose of these procedures is to ensure funds are managed appropriately and to provide proof that scholarship funds are safeguarded and spent on education-related expenditures.
- Private schools receiving \$250,000 or more in <u>combined</u> funds distributed from the SFOs, Step Up For Students (SUFS) and AAA Scholarship Foundation (AAA), during 2023-2024 school year must submit a financial report through their contracted CPA by <u>September 15, 2024</u>.
- The template to complete these procedures will be provided to all CPAs and will be available on our website at <a href="https://www.stepupforstudents.org/for-schools-providers/agreed-upon-procedures">https://www.stepupforstudents.org/for-schools-providers/agreed-upon-procedures</a>.
- This year It is estimated there will be 2138 private schools receiving more than \$1.5 billion dollars in combined scholarship funds from the FTC, FES, FES-UA, and Hope scholarship programs for the 2023-24 school year. We estimate over 1,800 of these schools will be required to submit an AUP reports this year.

# **Important Reminders**

All Reports must be submitted by the CPA/Firm, not the school.

All reports to Step Up must be submitted by <u>email</u>. No hardcopies will be accepted.

The report should be a PDF file attached to your email. We cannot open files from a link or secured site.

Remember to put a read receipt on your email when submitting for confirmation.

All reports are due by September 15<sup>th</sup> 2024.

# Remittance Reports and AUP



Step Up For Students will provide schools with documentation for Auditors addressing remittances for the 23-24 School Year. We will also provide this documentation to known CPAs on the school's behalf.

# The Agreed-Upon Procedures is comprised of six sections:

- DOE Compliance (School Eligibility)
- Adequate Accounting System
- Adequate System of Financial Controls
- Adequate Process for Deposit and Classification of Scholarship Funds
- Properly Expended Scholarship Funds for Education-Related Expenses
- Tuition, Operating Term, Attendance Records & Physical Verification

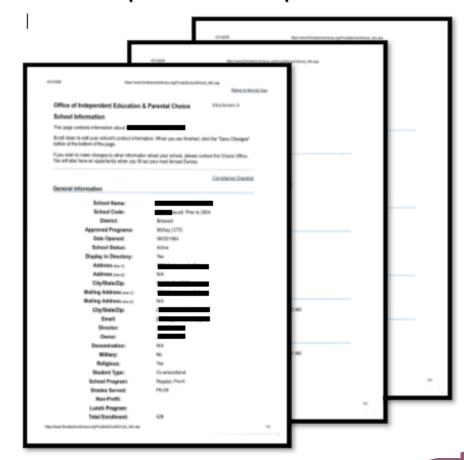
# **Section I - DOE Compliance**

\* Include either one and attached to the report

#### **DOE Compliance Letter**



#### DOE Compliance Sample from the DOE Site



# **Section II - Adequate Accounting System**

| SECTION II: Adequate Accounting System A. Software Name  Inquire and document the name of the accounting software or systems used to maintain the school's financial records.  |  |
|--|--|
| B. Adequate System  Observe if the accounting software or systems used allows the school to record financial transactions conducted, including deposits and disbursements in a complete and self-balancing accounting system and is it capable of generating a trial balance, financial statements, student account statements and other sub-ledger reports? | No - This is a Material Exception  |
| C. Student Accounts  If a separate non-self-balancing system for student account statements is used, are student accounts maintained and regularly reconciled to the general ledger?   | N/A – Included in the Accounting Software  No - This is a Material Exception |

- A. Enter the name of the accounting systems used by the school.
- B. Enter Yes or No by checking the box. Enter any additional comments if needed in the box below.
- C. Enter NA if student accounts are maintained in accounting software. Enter Yes if reconciled regularly or No if student accounts are not reconciled regularly.

# **Section III – Adequate System of Financial Controls**

| SECTION III: Adequate System of Financial Controls  A.1 Cash Balances Determine if the scholarship funds are held at a bank or credit union that is insured by the Federal Deposit Insurance Corporation (FDIC) or the National Credit Union Association (NCUA)?  If not, this is a Reportable Exception  | Yes  No - This is a Reportable Exception   |
|---|--|
| SECTION III: cont.  | List Months Reviewed:  |
| A.2. Bank Balances  Examine three months' statements (including the Fiscal year-end statement, June 2023) for all bank and investment accounts holding Scholarship Funds.   |  |
| Determine if the <u>average</u> daily account balance exceeded the FDIC / NCUA limit of \$250,000 during the month's statements being inspected.  If the FDIC limit is exceeded, inspect and attach the documentation indicating that the school annually reviews the bank's rating by a reputable ratings provider, which may include, but is not limited to Bauer Financial, Fitch, Moody's, Standard and Poor's;  a. If the rating is lower than the top two ratings on the scale, report as a Reportable Exception.  b. If the school took no such action to protect the Scholarship Funds, report as a Reportable Exception. | No – FDIC limit was not exceeded  Yes - FDIC limit exceeded  Rating is in top two of the scale  Rating is lower than the top two or school took no action-This is a Reportable Exception  * Attach Bank Rating to the report if used |
| B.1 Bank Reconciliations  Using the bank statements previously inspected, are reconciliations of all bank accounts holding scholarship funds completed within 60 days of each month end and are reconciling items resolved prior to the bank's deadline for reporting errors? If not, this is a Material Exception.   | Yes  No - This is a Material Exception   |
| B.2 Bank Reconciliation Review  Are the bank statements independently reviewed by the school's management? If not, this is a Material Exception.  | Yes  No - This is a Material Exception   |

- **A.1** Verify all accounts holding scholarship funds.
- **A.2** List the 2 months plus June 2024 bank statements reviewed.

If FDIC limits were exceeded and bank ratings were used, they should be dated and initialed by management when printed. Attach / include the bank ratings with the report.

- **B.1** Bank statements should be reconciled withing 60 days of the month's end.
- **B.2** A second review by management should be done and documented with a date and initials.

# **Section III – Adequate System of Financial Controls cont.**

|  |   | •            |  |
|--|---|--------------|--|
| C. Non-Education Related Expenses  Scan the school's general ledger and identify if non- education related expenses are accounted for separately from the school's education-related expenses. | NA - There are no Non-Education Related Expenses  Yes                             | C.           | Non-Education Related expenses. (See Appendix for examples |
| Select a sample of 5 non-education related expenses to<br>review. Are they identified and reported separately from<br>education-related expenses? If not, this is a Material<br>Exception.     | No - They are not identified or reported separately. This is a Material Exception | D.1          | If no shared expenses, disregard D.2 & D.3,                |
| D.1 Shared Expenses  | Yes   |              | The shared expenses, disregard B.2 & B.5,                  |
| Inquire if the school shares expenses (i.e., administrative salaries, facilities costs) with another organization(s) (i.e., affiliated church, day care or other school).                      | No – Proceed to E. Internal Controls  |              |  |
| SECTION III  | Yes – Include list  | □ <b>D.2</b> | List the types of expenses and the organizations they      |
| SECTION III: cont.   | Yes – Include list  | - :-         | are shared with.   |
| D.2 Shared Expenses  | No - This is a Material Exception   |              | are shared with.   |
| If costs are shared, scan the general ledger to<br>determine if they are properly allocated and tracked<br>separately.   |   |              |  |
| List the organization(s) and expense types shared.   |   | L 3          | Describe how the school determines allocations             |
|  |   | 0.5          |  |
| D.3 Methodology  Describe the methodology used to allocate shared expense.   |   |              | including sq. footage, usage, etc.                         |
|  |   |              |  |
|  |   |              |  |

# **Section III – Adequate System of Financial Controls cont.**

| E. Internal Controls  Does the school have written policies or standard practices to adequately establish proper financial controls including segregation of duties and are the policies consistently followed for:  i. Cash Receipts;  ii. Capital Expenditures;  iii. Payroll –including time and attendance, calculations, pay rate and deduction changes; iv. Operating Expenditures  v. Shared Expenses  In the absence of written policies, briefly describe the standard practices used to establish proper financial controls over the transactions listed above. | Yes  No - This is a Material Exception   |
|---|--|
| F.1 Budget  Was the annual budget prepared and approved by the school's governing body before the start of the fiscal year beginning July 1st?  | Yes  No - This is a Reportable Exception |
| F.2 Budget Review  Were any amendments approved by the school's governing body and actual results periodically reviewed in comparison to budgeted amounts at least twice annually?  | Yes  No - This is a Reportable Exception |
| F.3 Budget Verification  Inspect the financial sections of all minutes of the meetings of the school's governing body or other documentation that occurred during the current school year, and immediately preceding it to determine adherence III.F(1-2)   | Yes  No - This is a Reportable Exception |

- E. If the financial controls are not sufficient, describe the issue(s) in the box below.
- **F.1** The fiscal year begins on July 1st regardless of the school's declared fiscal year. All procedures should encompass the timeframe from July 1, 2023 through June 30, 2024.
- **F.2** The school should document any amendments and the approvals during the fiscal year.
- **F.3** There should be documentation of two budget reviews either in the meeting minutes or by management's dating and initialing the budget in cases were there are no board meetings or members.

#### **Section IV - Funds Received**



Scholarship funds are distributed in quarterly payments. Funds distributed by Step Up For Students are issued by ACH transfers.

AAA no longer distributes paper checks; This year all payments are ACH only.

# **Section IV – Deposit & Classification of Scholarship Funds**

| SECTION IV Adequate Process for Deposits            | Program                                  | # of<br>Scholarships | Amount |
|---|--|----------------------|--------|
| and Classification of Scholarship Funds:            | FTC                                      |                      |        |
|   | FES-EO                                   |                      |        |
| A. Scholarship Funds                                | FES-UA<br>(Includes Gardiner &<br>McKay) |                      |        |
|   | HOPE                                     |                      |        |
|   | Total                                    |                      |        |
| Document the total number of students participating | gin                                      |                      |        |
| each of the Scholarship programs and the total amou | int                                      |                      |        |
| of scholarship funds received from each of the      |  |                      |        |
| scholarship programs.                               |  |                      |        |

Payment information and student counts can be obtained from the Remittance Advice/Transmittals each school receives with the payments.

All funds from AAA and SUFS should be combined in this section.

Keep in mind, the school may not be aware of all FES-UA students. HIPPA laws provides the option for self reimbursement if they choose. Only tuition and fees will be recorded by the DOE. Record only what the schools shows in their accounting system.

**CHANGE** 

\*\* AAA Scholarship Foundation has reported they will not be issuing any checks for 23-24. All payments the school receives should be by ACH for these four programs.

#### 2. ACH/Electronic Funds Sample # of Students Program FTC From the scholarship payments received as ACH, select a sample of 10 Scholarship students or 5% (whichever FES-EO is greater). The sample should include at least 2 FES-UA students from each scholarship program the school HOPE received ACH payments. Enter number sampled. Total 3. GL Posting Observe if the sampled ACH payments were No - This is a Material Exception recorded and classified in the general ledger as tuition, books, and fees payments in the corresponding general ledger bank account? 4. Student Account Posting Yes Observe if the electronic funds were deposited into the school's bank account(s) and posted to each No - This is a Material Exception student's tuition account/statement?

#### **ACH/Electronic**

For all ACH payments received:

- 2. Pull a sample of 10 or 5% *(whichever is greater)* including all programs in the sample.
- 3. Confirm the funds are classified in the GL and bank account as tuition & fees.
- 4. Confirm the funds were posted to the student's account.

New\*\* AAA no longer has Payment Received Forms

# **Section V – Expenses**

Summarize expenses by categories. Either enter here or attach a separate page to report.

Use the Appendix to guide in determining the Education-related expenses.

\*Depreciation & amortization are not cash out expenses\*

Before beginning current year's expenses confirm if the school had excess funds from the previous year to be accounted for.

(You can request this info from us if needed.)

If funds were rolled over into the current year, indicate the amount and show in Section V.B box. Add this amount to the total funds received then measured against the expenses reported to determine if there is excess funds for the current year.

Any excess funds will require a Corrective Action Plan (CAP) from the school to be attached or sent separately from the school.

| SECTION V Education-Related Expenses   | Expense Amount   |
|--|--|
| A. By scanning the general ledger, identify and<br>prepare a list of <u>all</u> Education-Related Expenses to<br>the entire school by category for the Fiscal Year<br>(July 1 to June 30). Enter or attach a summarized<br>list.   |  |
| Previous years carried forward funds must be<br>accounted for. Education-Related Expenses paid<br>with previously "carried forward" funds may not b<br>counted as Education-Related Expenses for the<br>current Fiscal Year.   |  |
| Education-Related Expense categories include but are not limited to school-related personnel expense curriculum, classroom technology, building expense (rent, mortgage interest, property taxes, insurance and maintenance costs associated with the school facilities), administration expenses and classroom instructional resources.  See Appendix 2.  | ·  |
| B. Funds vs Expenses  Are the school's total education-related expenses greater than the total combined scholarship funds received?  If funds received exceed the total education-related expenses and are not returned, the school must prepare a detailed list of Education-Related Expense that are (or will be) funded in the subsequent year with the expected date of use. Include the school prepared list with the AUP Report. | Yes  No – This is a Material Exception  Funds were exceeded. School's prepared report is attached. |
| If previous year had excess funds, confirm how those funds were spent or are being held. Previous year exceptunds must be accounted for.   | ss   |

SECTION V. Education Palated Expanses

| C. Expense Sample Using the list developed in V.A. select a sample of Education-Related Expenditures incurred during the Fiscal Year using the table below to determine sample size.  Value of Total Education-Related Expenditures  From To Sample Size  \$ 250,000 \$ 500,000 30 \$ 500,001 \$ 750,000 45 \$ 750,001 \$ 750,001 + 60  * The sample should include capital expenditures, operating expenditures, and poyroll by at least 10% of the number of items selected.  Combined Expenses; When multiple schools are managed by a single system and cannot be identified separately in the general ledger, a separate cample for each school should be taken based on the total combined education-related | Sample Size Taken:   |
|--|--|
| expenses.  |  |
| C.1-3 Expense Samples  |  |
| For each item sampled, scan supporting documentation. Was each expenditure:  1. Education related  2. properly authorized in accordance with the policies identified   | Yes  No – This is a Material Exception  Yes  No – This is a Material Exception |
| <ol> <li>properly classified in the general ledger; and<br/>paid timely and accurately from the school's<br/>bank account(s)?</li> <li>For this purpose, paid timely means no more than</li> </ol>   | Yes No – This is a Material Exception  |
| 10% of the sample size was paid greater than 30 days after the due date.  - For payroll expenditures sampled, re-calculate pay based on corresponding time and attendance, pay rate and deductions records properly authorized in accordance with the policies identified.   |  |

## **Section V – Expenses cont.**

Select the correct sample based on the total expenses reported for the school.

Multiple schools combined in one accounting system will require an equal number of additional samples to be taken for each school combined.

Verify samples were:

- 1. Education Related
- 2. Properly authorized
- 3. Properly classified in the GL, paid timely and accurately for the bank account.

### **Section VI –Other Procedures**

- A. Total Student Count: Document the total number of students, both scholarship and non-scholarship, at the time of review.
- B. Using a sample, compare the tuition and fees charged between scholarship and non-scholarship students.
- C. Using the school's calendar, determine if the operating term is sufficient to meet State Rule 6A.
- D. Confirm if the school has an attendance policy and is maintaining attendance records.

| A. Total Student Count  Document the total number of scholarship and non-scholarship students attending the school at time of review.  | Student Type # of Students Scholarship Students Non-Scholarship Students Total Students Attending |
|--|---|
| B. Tuition & Fees  Obtain a copy of the tuition & fees schedule for the school year being tested. Select a sample of 10 students or 5% (whichever is greater) of the total number of scholarships.  Are the tuition and fees charged consistent with the tuition and fees for non-scholarship students?  | No – This is a Reportable Exception   |
| C. Operating Term  Obtain the school's calendar. Is the school's operating term (school year) consistent with State Board of Education Rule 6A-1.09512 of at least 170 actual school days and 540 net instructional hours for students in kindergarten, 720 net instructional hours for students in grades 1-3, and 900 net instructional hours for students in grades 4-12? | Yes  No – This is a Reportable Exception  |
| D. Attendance Policy  Does the school have an attendance policy and is the school maintaining attendance records?  | No – This is a Material Exception   |

### Section VI -Other Procedures cont.

| E. Attendance Records Verification  Using the sample selected from Section VI.A, observe the attendance records for each selected student. Do the attendance records meet the school's attendance policy and recordkeeping?  | Yes No – This is a Material Exception  |
|--|--|
| F. Physical Verification  Without advance notice to the school of the sample of student names, select 10 scholarship students and observe the students' presence in school that day.  The sample should include at least 2 students (or one if only one student participating in a given program attends the school) from each Scholarship program in which the school participates.  Determine if the students' attendance was accurately recorded for the day. If the student is not present, was the student listed as absent on the school's attendance record?  * This procedure must be done before the end of the fiscal year under review. | Yes  No – This is a Material Exception |

E. Review the attendance records of sampled students from Section VI. B to determine if they meet the school's Attendance Policy.

F. Select 10 students (from all programs combined) to verify their physical attendance and the attendance records are properly marked. Physical verification must be done prior to the end of the current school year. It must be done on site.

Please call or email if you have any questions.

The 2023-2024 AUP instructions, template, reference materials and samples can be found at our website located at:



https://www.stepupforstudents.org/for-schools-providers/agreed-upon-procedures/ or by emailing us at aup@sufs.org.

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Thank you for taking the time to join us for this presentation.



Please send any questions to AUP@SUFS.ORG